



## EAFRD Guarantee Fund in the Occitanie region, France

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#### **Context - Occitania**



- ficompass
- Region created 1st January 2016, the result of the merging of Languedoc-Roussillon (Transition region) + Midi-Pyrénées (Competitive region)
- 5.7 million inhabitants
- GDP Eur 152 bn
- 1st in creation of new companies: +52 000 per year
- 12% unemployment rate (above the French average)
- 8 million tourists per year
- Population growth +52 000 per year
- Twice the area of Belgium with large cities
  - Toulouse and Montpellier
- 50% of territory used for agriculture
- First employer: agriculture & agrifood industry !!







#### Among French regions:

- 5<sup>th</sup> in population
- 4<sup>th</sup> most touristic
- 3<sup>rd</sup> most farms
- 2<sup>nd</sup> in territory
- 1st rate for GDP invested in R&D: 3,7%
- 1st for organic products



## **Context – SMEs in the region**





#### Various types of companies in the region:

- new technologies and innovation (digital, aerospace industry, healthcare...)
- traditional (agriculture and forestry, tourism, crafts)
- Headquarter of worldwide companies: Airbus, ATR

#### Almost 500 000 SMEs of which

- more than 95% micro companies
- more than 20% agriculture related

#### Operational Programs focusing on:

- Supporting and fostering innovative projects
- Supporting SMEs



#### Research and Innovation: 1st region in France

- 247 000 students at 35 institutions for higher education
- 30 000 researchers
- 15 clusters, including Aerospace Valley and AgriSudOuest Innovation

#### But also

- 140 000 farmers
- 123 000 craft enterprises
- 110 000 working in tourism
- 85 000 working in aerospace



## **Context – European funds**





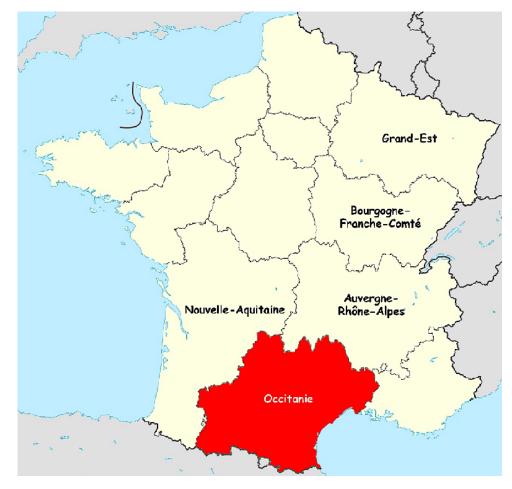
## EUR 2.8 bn directly managed by the Region Occitanie (Managing Authority) for:

- 2 Operational Programs ERDF/ESF (for the former territories of Languedoc-Roussillon and Midi-Pyrénées)
- 1 Operational Program ERDF over the Pyrénées (mountain range)
- 2 Rural Development Programs EAFRD (for the former territories of Languedoc-Roussillon and Midi-Pyrénées): EUR 1,9 bn
- EUR 506m for Innovation and SMEs
- EUR 143m for Financial Instruments

#### But also

- 1 European Maritime and Fisheries Fund programme
- Interreg POCTEFA et Sudoe







## **Context – IF experience**



#### Long experience with Financial Instruments in Occitanie:

- Two venture capital companies created in early 80s IRDI and SORIDEC
- Nowadays merged in one Equity management company EUR 300m of assets
- 2007-2013: Midi-Pyrénées ERDF Operational Program
- → long experience with guarantee funds ands seed loans instruments using ERDF
- 2007-2013: Languedoc-Roussillon ERDF Operational Program
- → JEREMIE funds EUR 30m (EUR 15m ERDF + EUR 15m Region)



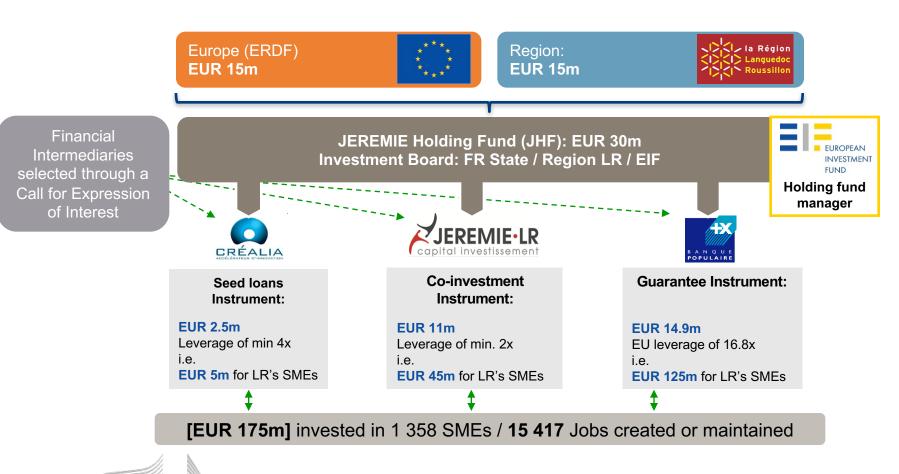




## **Context** – 2007-2013 *JEREMIE Experiment*







Experience and lessons learned

- A long process
- Alignment of interest
- Risk sharing private-public
- Transparent selection procedure to select financial intermediaries
- Win-win:
  - MA: achieve OP objectives, leverage, revolving
  - Intermediary: risk-reduction, broader business opportunities
  - SME: preferential access to finance

a positive experience 2007-2013





## 2014-2020 – Next step The FOSTER project



On the basis of positive past experience and after ex-ante assessments, Region Occitanie decided to increase the size of FI for 2014-2020:

EUR 143 m in a new TPE-PME Fund of Funds: The FOSTER project

#### Focus on ex-ante assessments:

- A global approach of SME needs covering all sectors, including agriculture & agrifood industry
- Region OCCITANIE chose EIB Group:
  - strong experience with market assessment;
  - FI implementation;
  - and knowledge of EU regulations.







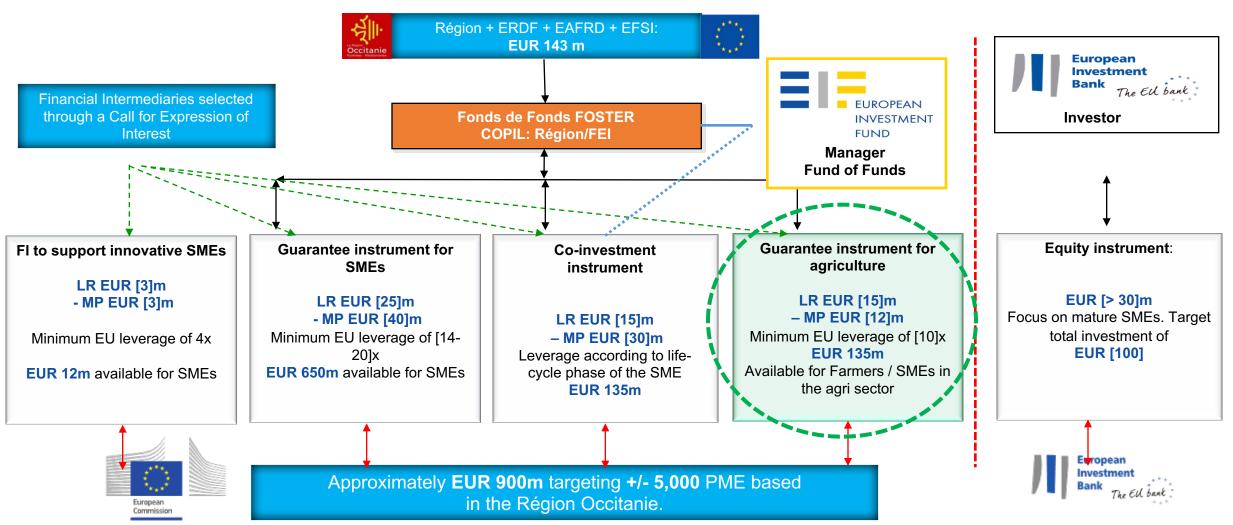


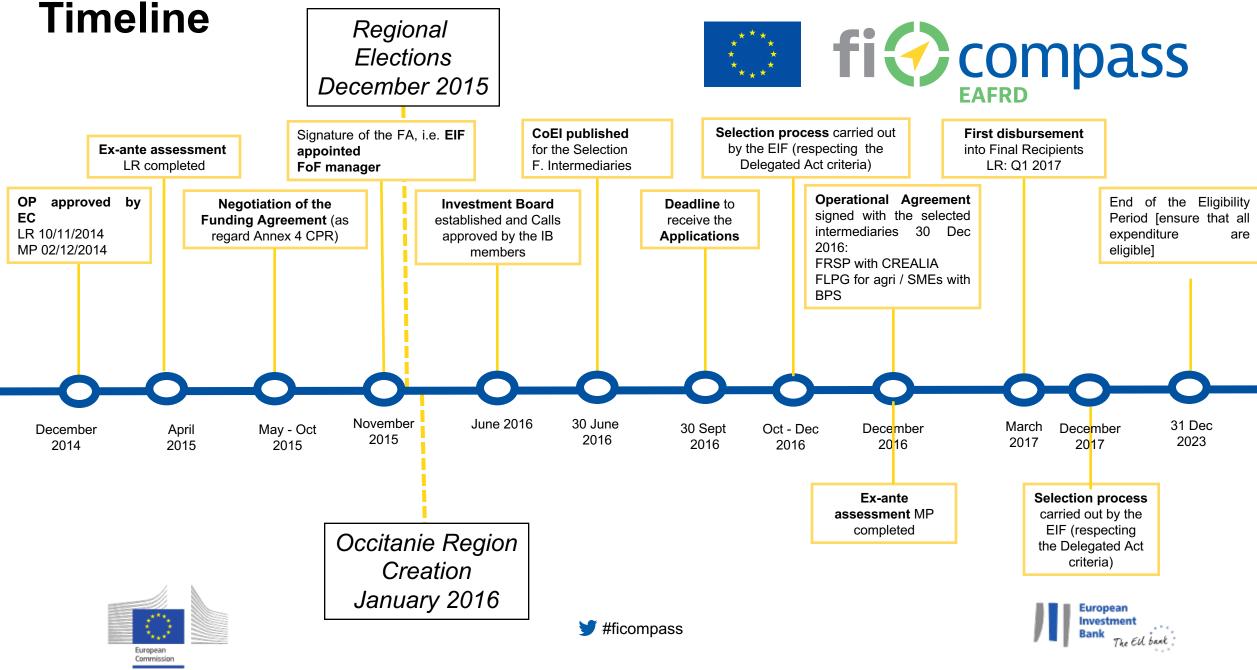


## 2014-2020 – Next step The FOSTER FoF project









## **Key messages from MA**



- Financial Instruments: **a new tool for public administrations** to finance economy & boost private sector [particularly interesting in the context of scarcity of resources + complementary to Grant + EUR 900m in the real economy = size of the OP];
- Financial instruments shall provide advantage to final recipients: SMEs (e.g. lower interest rate, lower collateral requierements, increased investment capacity, increase the risk capacity of intermediaries) that can only happen via a transparent and competitive selection process;
- Risk reduction for financial intermediaries;
- Partnership with an EU institution (like EIF) in order to deal with private sectors (e.g. banks, venture capital companies...).







## **Key messages from MA**



#### Why the MA has chosen to work with EIF:

- Significant experience in managing Structural Funds; and
- Excellent track record (i.e. JEREMIE);
- Transparency of management and selection process;
- Range of financial instruments Guarantee + Risk Sharing Loan + Equity (in line with market needs);
- Avoid conflict of interest;
- Safe: EIF is rated AAA;
- Ability to negotiate with banks to provide the best for Final Recipients and ensures Reporting & treasury management of the FoF.







## **Key messages from MA**



#### Why the MA has chosen to work with EIF:

- Work in full cooperation with the steering committee (COPIL) to establish a clear Investment Strategy;
- Close cooperation with the MA to implement FIs (especially for the agriculture pilot project);
- Time needed to set-up the instrument: For MP [Signature of the FA (Region-EIF) in January 2017 and Signature of the Operational Agreements with Intermediaries in November 2017];
- Novelty for the MA: Financing Agri with EAFRD + using Juncker Plan resources to increase the leverage "Doing more with less".









# Implementation of FOSTER TPE-PME EAFRD









## The context



#### Financial Instrument in agriculture, agrifood and forestry sectors?

- Financial instruments = Tools included in the Region's economical strategy (with repayable advances for working capital, tangible and intangible equipment) a strong SME's need with a lack of private sector;
- Use of long term instrument, with the possibility to reinvest + A high leverage effect: crossed effect of public and private investment;
- Since 2013, Region wanted to start to switch from "grant type of support" to a more revolving approach;
- A pilot project initiated in Languedoc-Roussillon RDP since 2014 and thereafter duplicated in Midi-Pyrénées RDP as of 2016.







### The Process



2014-2015

Ex ante assessment: Why and what for?

- Assessment of the Demand
- Accompanying the maturation of the actors
- Fix targets

2015-2016

RDP redaction and financial agreement: how?

- OT writing
- Define modalities and resources
- Set up a Management agreement with payment authority

- 2017 Implementation...
- OT transposition and application of targets with financial intermediary
- Stay focus and keep pragmatic
- Adjustment/amendment in real time







## The Process



- First step: process applied to Languedoc-Roussillon RDP
  - Pilot project: set up the process (more questions than answers!)
  - 1<sup>st</sup> in Europe, with EIF, very closed and constructive collaboration
  - Though from the beginning of the RDP conception, RDP was built for FI

- Second step: process applied to Midi-Pyrénées RDP, in a different context
  - Significant time reduction: "just to apply" the process
  - But, a RDP not really build up for FI and less resources at this stage of the programming.









#### The needs identified for farmers, forestry and food industry sectors

- Mainly a single financial institution,
- No or very little knowledge of financial instruments,
- Low diversity of funding and a strong preference for loan,
- A need for funding both for working capital and for the acquisition of equipment,
- Loans limited to corporate contributions constraining the development
- => Focusing FI on OT 411 (agricultural holdings), 421 (farm processing), 422 (agrifood industry), 642 (forest activities) et 86 (processing forest products)

#### **Objectives**

- For the final recipient: Strong demand to access to finance at better condition, i.e. lower interest rates, reduction of the collateral requirements, speed up the local decision process, reduce administration fees
- Alignment of interest between private and public
- Share the risk between private and public investment
- For MA: leverage effect (EUR 1 Région, EUR 1,7 EAFRD and EUR 13 of loan)







- May 2014—May 2015: common ex ante study to assess the demand of the market
- June 2015: results
- August 2015: RDP approbation (EC)
- 20 November 2015: Funding Agreement between Region FEI
- 14 April 2016: investment strategy finalised and terms of the financial instrument
  - guarantee type of instrument (First Loss Portfolio) financing tangible and intangible investments as well as working capital
  - Initial contribution EUR 15 M: EUR 9,5 M EAFRD / EUR 5,5 M Région
  - expected leverage around 4/5 for a portfolio of EUR 60/75 M of loans
- November 2015 April 2016: discussion with Payment Agency (ASP) and French Ministry of Agriculture (management agreement; monitoring and reporting system (OSIRIS))









#### June 2016:

- Call for Expression of Interest was proposed to the Investment Board of the FoF
- To select financial intermediaries
- To define selection criteria
- Autumn 2016: Selection of one financial intermediary (Banque Populaire du Sud) + Negotiation of the terms and conditions.
- January 2017: Operational agreement signed between EIF and BPS
- **February /March 2017**: FOSTER is on the market + BPS carried out internal training + set up the communication strategy + set up the reporting processes, etc.
- **First loans** guaranteed reached Final Recipients [a long journey for the first pilot project significantly reduced for Midi-Pyrénées]





#### **Expected effects of this Pilot Project**

- Strong Guarantee: Free of charge / at first demand / payable within 90 days
- Loans from EUR 25 000 to EUR 900 000
- Only new loans (no debt restructuring)
- Maximal loan period: 10 years
- Focus on some risked targets (40% on more risked final recipients, 40% maximum on EUR 600 000 loans; 25% maximum on start up)
- Maximum public aid rate 40%
- 500 à 800 final recipients







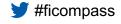


#### The Funding Agreement MA - EIF

#### Contains

- Entrust EIF as fund manager
- Set up the fund of funds + define the Investment strategy + Design the underlying Financial Instrument + Carry out the Selection process + Follow the transaction + Repport to the Region (EC)
- Management fees (max 10%, in line with EU regulation)
- Only legal commitment to engage EAFRD and Region resources
- Defines all terms needed by EIF to write the call of interest







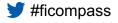


#### What you have to think about?

#### About FI implementation

- Which complementarity between FI and grant?
- o Possibility to cumulate FI and grant?
- How to cumulate EAFRD FI with other resources (e.g. CMO for wine, fruits..)
- If you allow to cumulate FI and grants,
- Reporting and crossed controls with grants instruction
- Payment processing with payment agency











- Since 2014 lots of meetings and training of economical actors to explain FOSTER
- Strong partnership with EIF to build the instrument:
  - Lots of particularities of EAFRD (versus EFRD)
  - EIF financial specialist / Region EAFRD and local economy specialist
- A lot of work with Payment Agency (ASP):
  - New management system
  - New public aid conception
- Duplication to other Region easier with a strong experience of Financial Instruments









#### Duplication in process for Midi-Pyrénées RDP:

- RDP update done (introduction of FI in 4 OT)
- Ex ante assessment carried out during 2016,
- Funding Agreement signed in June 2017,
- Call launched in July 20174 with a deadline on 15 October 2017,
- Transparent selection process (according to EU regulation)
- Disbursement to Final Recipients will start first quarter 2018

#### Next steps?

- Waiting for Omnibus to have some simplifications, for e.g. in terms of eligibility criteria
- Thinking about new funds (wine fund, land fund)











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## Thank you for your attention!





